COLUMBIA, SOUTH CAROLINA

FINANCIAL STATEMENTS

JUNE 30, 2005

State of South Carolina



Office of the State Auditor 1401 MAIN STREET, SUITE 1200 COLUMBIA, S.C. 29201

THOMAS L. WAGNER, JR., CPA STATE AUDITOR (803) 253-4160 FAX (803) 343-0723

September 9, 2005

The Honorable Mark Sanford, Governor and
Members of the Board of Directors
South Carolina Jobs-Economic Development Authority
Columbia, South Carolina

This report on the audit of the financial statements of the South Carolina Jobs-Economic Development Authority, for the fiscal year ended June 30, 2005, was issued by Rogers and Laban, PA, under contract with the South Carolina Office of the State Auditor.

If you have any questions regarding this report, please let us know.

Respectfully submitted,

Thomas L. Wagner, Jr., CPA

State Auditor

TLWjr/trb

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INDEPENDENT AUDITOR'S REPORT

Mr. Thomas L. Wagner, Jr., CPA, State Auditor State of South Carolina Columbia, South Carolina

We have audited the accompanying financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of the South Carolina Jobs – Economic Development Authority ("JEDA") as of and for the year ended June 30, 2005, as listed in the table of contents. These financial statements are the responsibility of JEDA's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the financial statements the of South Carolina Jobs – Economic Development Authority are intended to present the financial position and results of operations of only that portion of the governmental activities, the major fund, and the aggregate remaining fund information funds of the State of South Carolina financial reporting entity that is attributable to the transactions of the South Carolina Jobs – Economic Development Authority, an agency of the State. They do not purport to, and do not, present the financial position of the State of South Carolina as of June 30, 2005, and the changes in its financial position and its cash flows, where applicable, for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities, the major fund, and the aggregate remaining fund information of the South Carolina Jobs – Economic Development Authority as of June 30, 2005, and the changes in its financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America.

Management has elected not to present Management's Discussion and Analysis Information required to be presented as supplementary information by the Governmental Accounting Standards Board.



In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated August 12, 2005 on our consideration of JEDA's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Governmental Auditing Standards</u> and should be considered in assessing the results of our audit.

Our audit was performed for the purpose of forming an opinion on the financial statements of South Carolina Jobs – Economic Development Authority taken as a whole. The accompanying combining statement listed in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

Rogers & Laban, P.A.

August 12, 2005

STATEMENT OF NET ASSETS JUNE 30, 2005

ASSETS

See accompanying Notes to Financial Statements.

Current assets:	
Cash and cash equivalents	\$ 2,183,702
Current portion of loans receivable	89,489
Other receivables	24,000
Accrued interest receivable:	
Deposits and investments	1,406
Loans	896_
	2,299,493
Noncurrent assets:	
Loans receivable, net of current portion and allowance for losses of \$836,762	884,900
	\$ 3,184,393
TOTAL ASSETS	
LIABILITIES AND NET ASSETS	
LIABILITIES.	
LIABILITIES:	
Current liabilities:	\$ 2,837
Accounts payable	1,451
Accrued payroll and related benefits	6,016
Due to related party	21,000
Current portion of accrued compensated absences and related benefits	31,304
Accrued compensated absences and related benefits, net of current portion	6,110
Accided componed asserted and control of the contro	
Total liabilities	37,414
NET ASSETS:	3,146,979
Unrestricted	3,140,979
TOTAL LIABILITIES AND NET ASSETS	\$ 3,184,393

STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2005

Expenses:		
Economic development	\$ 200,912	
Salaries and benefits	86,678	
Contractual services	4,731	
Supplies and materials	52,011	
Fixed charges Travel	11,495	
Increase in allowance for loan losses	180,214	
Refunds to grantor	2,010,105	
Total program expenses	2,546,146	
Program revenues:		
Charges for services	86,186	
Operating grants	140,615	
Net program expense	(2,319,345)
General revenues:		
State appropriations	72,144	
Investment earnings	109,883	
Total general revenues	182,027	
Increase in net assets	(2,137,318)
Net assets - beginning of year	5,284,297	_
Net assets - end of year	\$3,146,979	<u>) </u>

See accompanying Notes to Financial Statements.

BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2005

ASSETS

Cash and cash equivalents Loans receivable, net of allowance for losses of \$836,762 Other receivables	\$ 2,183,702 974,389 24,000
Accrued interest receivable: Deposits and investments Loans	1,406 896
TOTAL ASSETS	\$ 3,184,393
LIABILITIES AND FUND BALANCE	
LIABILITIES: Accounts payable Accrued payroll and related benefits Due to related party	\$ 2,837 1,451 6,016 10,304
FUND BALANCE: Unreserved	3,174,089
TOTAL LIABILITIES AND FUND BALANCE	\$ 3,184,393
RECONCILIATION TO THE STATEMENT OF NET ASSETS	
Total fund balance - governmental funds	\$ 3,174,089
Amounts reported for governmental activities in the statement of net assets are different because: Long term liabilities are not due and payable within the current period and, therefore, are not reported in the governmental funds: Accrued compensated absences and related benefits	(27,110)
Net assets of governmental funds	\$ 3,146,979

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2005

REVENUES:		
Grant program income	\$	140,615
Industrial revenue bond fees		80,500
Interest/investment income on deposits and investments		33,071
Interest income on loans and notes receivable		31,300
Interest income on subordinate certificates		45,512
State appropriation revenues		72,144
Loan servicing and other fees		5,686
		408,828
EXPENDITURES:		
Salaries and related benefits		198,279
Contractual services		86,678
Fixed charges		52,011
Travel		11,495
Supplies and materials		4,731
Refunds to grantor		2,010,105
Increase in allowance for loan losses		180,214
		2,543,513
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES		(2,134,685)
FUND BALANCE - BEGINNING	_	5,308,774
FUND BALANCE - ENDING	\$	3,174,089
RECONCILIATION TO THE STATEMENT OF ACTIVITIES		
Excess of revenues over (under) expenditures	\$	(2,134,685)
Amounts reported for governmental activities in the statement of activities are different because: Accrued compensated absences and related benefits that are reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds. The		
liability increased for the year.		(2,633)
Increase in net assets	\$	(2,137,318)

See accompanying Notes to Financial Statements.

STATEMENT OF FIDUCIARY NET ASSETS JUNE 30, 2005

	gency Fund
ASSETS Cash and cash equivalents	\$ 14,300
LIABILITIES Funds held for others	\$ 14,300

See accompanying Notes to Financial Statements.

SOUTH CAROLINA JOBS – ECONOMIC DEVELOPMENT AUTHORITY COLUMBIA, SOUTH CAROLINA

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2005

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:

The financial statements of South Carolina Jobs – Economic Development Authority (JEDA) were prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental entities. The Government Accounting Standards Board (GASB) is the accepted standard-setting body in the United States of America for establishing governmental accounting and financial reporting principles. The more significant of JEDA's accounting policies are described below.

Reporting Entity

The core of the financial reporting entity is the primary government which has a separately elected governing body. As required by generally accepted accounting principles, the financial reporting entity includes both the primary government and all of its component units. Component units are legally separate organizations for which the elected officials of the primary government are financially accountable. In turn component units may have component units.

An organization other than a primary government may serve as a nucleus for a reporting entity when it issues separate financial statements. That organization is identified herein as a primary entity.

A primary government or entity is financially accountable if it appoints a voting majority of the organization's governing body including situations in which the voting majority consists of the primary entity's officials serving as required by law (e.g., employees who serve in an ex officio capacity on the component unit's board are considered appointments by the primary entity) and (1) it is able to impose its will on that organization or (2) there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary entity. The primary entity also may be financially accountable if an organization is fiscally dependent on it even if it does not appoint a voting majority of the board. An organization is fiscally dependent on the primary government or entity that holds one or more of the following powers:

- (1) Determines its budget without another government's having the authority to approve and modify that budget.
- (2) Levies taxes or set rates or charges without approval by another government.
- (3) Issues bonded debt without approval by another government.

The organization is fiscally independent if it holds all three of those powers. Based on the criteria, JEDA has determined it is not a component of another entity and it has no component units. This financial reporting entity includes only JEDA (a primary entity).

Most of the laws of the State and the policies and procedures specified by the State for State agencies and institutions are applicable to the activities of South Carolina Jobs — Economic Development Authority. Generally, all State departments, agencies, and colleges are included in the State's reporting entity. These entities are financially accountable to and fiscally dependent on the State.

The Board of Directors, whose members are appointed by the Governor with the advice and consent of the Senate, is the governing body of JEDA.

SOUTH CAROLINA JOBS – ECONOMIC DEVELOPMENT AUTHORITY COLUMBIA. SOUTH CAROLINA

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2005

JEDA was created by Section 41-43-30 of the Code of Laws of South Carolina, as a quasi-public instrument of the State, to maintain and expand job opportunities through financial assistance to small and middle market businesses. JEDA functions as a fixed asset lender providing low interest loans for the acquisition of real estate, machinery and equipment. Loans are made through the packaging and issuance of "Industrial Revenue Bonds," Direct loans and "Guarantee of Loans." Also, JEDA works cooperatively with and through existing financial institutions statewide. JEDA services a small number of loans for others. JEDA also makes grants to qualifying entities under the Community Development Block Grant program.

The reporting entity is part of the State primary government unit and is included in the Comprehensive Annual Financial Report of the State of South Carolina. The accompanying financial statements present the financial position and changes in financial position solely of JEDA and do not include any other funds of the State of South Carolina.

Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of changed in net assets) report information on all of the nonfiduciary activities of the primary government.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Other items not properly included among program revenues are reported instead as general revenues.

Measurement Focus, Basis of accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within one year of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting.

Fund Accounting

JEDA uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. JEDA only uses a special revenue governmental fund and a fiduciary fund.

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2005

Governmental Funds

Governmental funds are those through which most government functions typically are financed. Governmental funds reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purpose for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance.

Fiduciary Funds

JEDA's fiduciary funds consists of agency funds that are held for the benefit of third parties and cannot be used to address activities or obligations of JEDA. Agency funds include assets held for Marine Energy Systems Corporation. Also included are collections on the loan portfolio referred to in Note 3.

Revenues – Exchanges and Non-Exchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenues is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For JEDA, available means expected to be received with one year of the fiscal year-end.

Nonexchange transactions, in which JEDA receives value without directly giving value in return, includes grants and donations. On an accrual basis, revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which JEDA must provide local resources to be used for a specific purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must be available before it can be recognized.

Budget Policy

JEDA is granted an annual appropriation for administrative operating purposes by the General Assembly. The appropriation as enacted becomes the legal operating budget. The Appropriation Act authorizes expenditures from funds appropriated from the General Fund of the State and authorizes expenditures of total funds. The Total Funds column in the Appropriation Act for each individual budgetary unit authorizes expenditures from all budgeted resources. A revenue budget is not adopted for individual budgetary units. The General Assembly enacts the budget through passage of summary object of expenditure appropriations by program within agency within budgetary fund. Budgetary control is maintained at the summary object of expenditure level of the agency entity. Agencies may process disbursement vouchers in the State's budgetary accounting system only if enough cash and appropriation authorization exist. Agencies may request transfers of appropriations among summary object categories and/or among programs within the same budgetary fund.

Transfers of funds may be approved by the State Budget and Control Board under its authority or by the agency as set forth in Appropriation Act Proviso 72.10 as follows: Agencies are authorized to transfer appropriations within programs and within the agency with notification to the Division of Budget and

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2005

Analyses and the State Comptroller General. No such transfer may exceed twenty percent of the program budget. Transfers from personal services accounts to other operating accounts or from other operating accounts to personal service accounts may be restricted to any level set by the Board.

Agencies may charge vendor, interagency, and interfund payments for fiscal year 2005 to fiscal year 2005 appropriations in July 2005. Up to 10% of original State General Fund appropriations to an agency may be carried forward and expended in the next fiscal year. Any unexpended State General Fund monies as of June 30th in excess of 10% of original appropriations automatically lapse to the General Fund of the State on July 31 unless authorization is received from the General Assembly to carry over the funds to the ensuing fiscal year. State law does not require the use of encumbrance accounting.

State law does not precisely define the budgetary basis of accounting. The current Appropriations Act states that the General Assembly intends to appropriate all monies to operate State government for the current fiscal year. The State's annual budget is prepared primarily on the modified accrual basis method of accounting with several exceptions, principally the cash basis for payroll expenditures.

A budgetary comparison schedule is not presented as required supplementary data since not all revenues and expenses of JEDA are legally budgeted.

Accrued Compensated Absences and Related Benefits

State employees are entitled to accrue and carry forward at calendar year end a maximum of 180 days sick leave and 45 days annual vacation leave. Upon termination of State employment, employees are entitled to be paid for accumulated unused annual vacation leave up to the maximum of 45 days, but are not entitled to any payment for unused sick leave. JEDA calculates the gross compensated absences based on recorded balances of unused leave for which it expects to compensate employees for the benefits through paid time off or cash payments. The liability is inventoried at fiscal year-end current salary costs and the cost of the salary-related benefit payments. The net change in the liability is recorded in the current year in the applicable payroll expense.

Cash and Cash Equivalents

The amounts shown in the financial statements as "cash and cash equivalents" represent cash on hand, deposits in banks, repurchase agreements, and cash invested in various instruments by the State Treasurer as part of the State's internal cash management pool.

Because the State's internal cash management pool operates as a demand deposit account, amounts invested in the pool are classified as cash and cash equivalents. The pool includes some long-term investments such as obligations of the United States and certain agencies of the United States, obligations of the State of South Carolina and certain of its political subdivisions, certificates of deposit, collateralized repurchase agreements, and certain corporate bonds. Most State agencies participate in the State's internal cash management pool; however, some agency accounts are not included in the pool because of restrictions on the use of funds. For those accounts, cash equivalents include investments in short-term, highly liquid securities having a maturity date of three months or less.

The State's internal cash management pool consists of a general deposit account and several special deposit accounts. The State records each fund's equity interest in the general deposit account; however, all earnings on that account are credited to the General Fund of the State. JEDA records and reports its deposits in the general deposit account at cost and reports its deposits in the special deposit account at fair value. Investments held by the pool are recorded at fair value. Reported interest income

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2005

on deposits and investments include interest earned, realized gains/losses, and unrealized gains/losses arising from changes in fair value of investments in the pool.

Interest earned by the agency's special deposit accounts is posted to the agency's account at the end of each month and is retained by the agency. Interest earnings are allocated based on the percentage of an agency's accumulated daily interest receivable to the total undistributed interest received by the pool. Realized gains and losses are allocated daily and are included in the accumulated income receivable. Unrealized gains and losses are allocated at year-end based on the percentage ownership in the pool.

Although the State's internal cash management pool includes some long-term investments, it operates as a demand deposit account; therefore, for credit risk information pertaining to the cash management pool, see the deposits disclosures in Note 2.

JEDA considers all highly liquid deposit accounts and investments with original maturities of three months or less at the time of acquisition to be cash equivalents.

Loans Receivable

Loans receivable are recorded at face amount less an allowance for loan losses. Loans transferred from other entities are recorded at their estimated realizable value which, in most cases, is the outstanding principal balance and as grant program income.

Allowance for Loan Losses

The allowance for loan losses is an estimate provided on the allowance method for financial statement purposes, based on a review and evaluation by management of the collectibility of the individual loans in the loan portfolios.

Deferred Revenues

Deferred revenues consist of payments received in advance of when they are earned.

Bad Debt Recoveries

Bad debt recoveries are recognized as revenue when received.

Grant Program Income

Grant program income represents cash received and loans receivable transferred from other state and local government entities and nonprofit entities and income received under program income agreements. Generally, grant program income received must be expended for loans, grants, or administrative expenses based on regulations, if any, applicable to the various programs under which it was received, primarily Community Development Block Grant.

Grant Expense

Grant expense represents amounts paid to counties, municipalities and other eligible recipients for industrial development using Community Development Block Grant funds. This includes the administrative portion of the grants.

State Appropriations

JEDA is granted an annual appropriation by the General Assembly of the State of South Carolina in the form of an appropriation transfer. State appropriations are recognized as revenue when received.

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2005

Fund Equity

JEDA records reservation for portions of fund equity which are legally segregated for specific future use or which do not represent available expendable resources and therefore, are not available for appropriations or expenditure in the governmental fund balance sheet. Unreserved fund balance indicates that portion of fund equity, which is available for appropriations, in future periods.

If restricted and unrestricted assets are available for the same purpose, then restricted assets will be used before unrestricted assets.

Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets, liabilities, revenues and expenses and affect disclosure of contingent assets and liabilities at the date of the financial statements. Actual results could differ from those estimates.

NOTE 2. DEPOSITS AND INVESTMENTS:

The following schedule reconciles deposits and investments within the footnotes to the statement amounts.

Statements			Footnote	s	
Cash and Cash Equivalents: Governmental funds	\$	2,183,702	Cash on Hand Deposits with Financial	\$	200
Fiduciary funds	¥	14,300	Institutions Deposits Held by State		974,266
			Treasurer		1,223,536
Totals	_\$	2,198,002	Totals	\$	2,198,002

Deposits Held by State Treasurer

State law requires full collateralization of all State Treasurer bank balances. The State Treasurer must correct any deficiencies in collateral within seven days.

With respect to investments in the State's internal cash management pool, all of the State Treasurer's investments are insured or registered or are investments for which the securities are held by the State or its agents in the State's name. Information pertaining to the reported amounts, fair values, and credit risk of the State Treasurer's investments is disclosed in the Comprehensive Annual Financial Report of the State of South Carolina.

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2005

Other Deposits

Custodial credit risk for deposits is the risk that in the event of a bank failure, the Authority's deposits may not be returned or the Authority will not be able to recover collateral securities in the possession of an outside party. Section 11-13-60 of the South Carolina Code of Laws requires these funds be fully insured or collateralized. All deposits of the Authority met these requirements.

NOTE 3. RECEIVABLES:

Loans receivable at June 30, 2005 consisted of the following:

	CDBG	CDBG (DED)	MAST	EDA	PBBF	
	Portfolio	Portfolio	Portfolio	Portfolio	Portfolio	Totals
Loans receivable Less, allowance	\$ 16,845	\$ 766,608	\$ 817,563	\$ 87,206	\$ 122,929	\$1,811,151
for loan losses	<u> </u>	640,000	196,762	 .	<u> </u>	836,762
	\$ 16,845	\$ 126,608	\$ 620,801	\$ 87,206	\$ 122,929	\$ 974,389

The loans are secured primarily by real estate, accounts receivable, and/or equipment. In some cases, personal guarantees are obtained from the principals involved. Maturities are from fiscal years 2006 to 2014 with interest rates from 3% to 9%.

The CDBG portfolio loans were originated by JEDA using Community Development Block Grant (CDBG) federal funds.

The CDBG (DED) Portfolio loans were originated from grants by the Department of Commerce Division of Economic Development (formerly part of the Governor's Office) to local governments. The local government used them to build or buy a building which was then sold to a private industry under a financing arrangement. The loans were assigned by the local governmental entities to JEDA. The grants were funded by Community Development Block Grant federal funds. No new loans were transferred during the year ended June 30, 2005.

The EDA portfolio loans were transferred to JEDA from the Central Midlands Regional Planning Council during 1997. The funds are to be used for a revolving loan fund to make loans for business start up and expansion in Richland, Newberry and Fairfield Counties. The funds were transferred with the approval of the U.S. Department of Commerce, Economic Development Administration. The loans are collateralized by mortgages on real estate; furniture, fixtures and equipment; inventory; and, accounts receivable.

The Palmetto Basic Building Fund (PBBF) portfolio loans were originated by JEDA and funded 50% by a grant to JEDA from the U.S. Department of Commerce, Economic Development Administration and 50% by CDBG federal funds. All PBBF loans are secured by real estate. The U.S. Department of Commerce interest in the fund was terminated April 2, 2005 upon the payment of 50% of the cash and loan balances to the U.S. Department of Commerce in April 2005.

The MAST portfolio consist of the remaining loans as described in note 4.

Other receivables consist of industrial revenue bond fees collected subsequent to the end of the year.

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2005

NOTE 4. SECURITIZATION OF LOAN PORTFOLIO:

On April 13, 1994, JEDA sold a portion of its loan portfolio. Under the agreement, a grantor trust was created and loans with principal balances totaling \$11,140,715 were transferred to the trust. Wachovia Bank acts as trustee for JEDA. The trust sold senior certificates entitling the purchaser to 66-2/3% of the aggregate loan balance and interest at a fixed rate of 7.45%. The certificates were sold for \$7,068,106.

The certificates were sold for \$7,068,106. The senior certificates were repaid from 66-2/3% of principal repayments as collected from borrowers. Due to prepayments made, the senior certificates were paid in full in December 2004. All future payments are due to the Authority. The remaining loan portfolio balance of \$817,563 is in included in the loan receivable balance.

Business Carolina, Inc. (BCI) processes payments for the loan portfolio included in the grantor trust for a servicing fee of 1% annually of the aggregate outstanding loan balance, computed monthly. Servicing fees paid to BCI by the trust during the year ended June 30, 2005 totaled \$8,795 (See Note 7).

NOTE 5. LONG-TERM LIABILITIES:

Long-term liability activity for the year ended June 30, 2005 was as follows:

	J	une 30,					J	lune 30,	Dι	e within
	_	2004	A	dditions	Re	ductions		2005	c	ne year
Accrued compensated absences and related benefits	\$	24,477	\$	22,747	_\$_	20,114	<u>\$</u>	27,110	<u>\$</u>	21,000
Totals	\$	24,477	\$	22,747	\$	20,114	\$	27,110	\$	21,000

NOTE 6. INDUSTRIAL REVENUE BONDS:

JEDA is authorized by South Carolina Code of Laws Section 41-43-110 to administer an industrial revenue bond program to benefit businesses in South Carolina. JEDA charges each borrower a nonrefundable application fee and a closing fee established by the State Budget and Control Board based upon the face value of the bonds to be issued.

A trustee handles the industrial revenue bond monies. Bonds are sold either in public markets or in private placements at the option of the borrower. The trustee issues the funds to borrowing businesses. The borrower makes principal and interest payments to the trustee who, in turn, pays the bondholder(s).

Industrial revenue bonds are generally secured by an irrevocable letter of credit (LOC). Under the terms of the LOC, when certain specified conditions of default occur and the borrower business does not make its payments, the financial institution issuing the letter of credit repays the bondholders and holds the business liable for payment of any advances made under the LOC. The letter of credit is secured by the assets of the business. Thus, neither the full faith and credit nor the taxing power of JEDA, the State of South Carolina, or any of its political subdivisions are pledged to secure payment of the bonds.

Governmental accounting standards require JEDA to present the outstanding balance of all conduit debt at fiscal year end. The outstanding principal balance of conduit debt issued subsequent to June 30, 1995 was approximately \$2,433,644,000 as of June 30, 2005. The aggregate amount for the conduit debt issued prior to July 1, 1995 is not available.

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2005

NOTE 7. RELATED PARTY TRANSACTIONS:

Business Carolina, Inc.

Business Carolina, Inc. (BCI) is a nonprofit organization. Its Board of Directors is made up of three JEDA directors and six non-JEDA directors. In an effort for JEDA to attain self-sufficiency, management services have been provided by BCI since July 1, 1992. In exchange for the management and administration agreement, BCI has assumed responsibility for leases for office space and other equipment, personnel, and furniture and equipment formerly owned by JEDA. Effective July 1, 2004, JEDA agreed to reimburse BCI \$60,540 for the year to cover office space, telephone and various other expenses.

JEDA assigned to BCI it's 3% loan servicing fee on the loan portfolio sold during fiscal year 1996. For the year ended June 30, 2005, JEDA paid BCI \$5,686 which is included in contractual services expense.

JEDA owes BCI \$6,016 as of June 30, 2005.

State of South Carolina

JEDA has significant transactions with the State of South Carolina and various agencies.

Services received at no cost from State agencies include maintenance of limited accounting records from the Comptroller General; composite investing functions from the State Treasurer; and legal services from the Attorney General.

Other services received at no cost from the various divisions of the State Budget and Control Board include retirement and health plan administration, audit services, grant services, personnel management, procurement services, assistance in the preparation of the State Budget, review and approval of certain budget amendments, and other centralized functions.

JEDA had financial transactions with various State agencies during the fiscal year. Significant payments were made to divisions of the State Budget and Control Board for retirement and insurance plans contributions and insurance coverage. Payments were also made for unemployment and workers' compensation coverage for employees to other State agencies. The amount of 2005 expenditures applicable to these related party transactions is not readily available

For fiscal year 2005, JEDA received \$72,144 in State appropriations from the Budget and Control Board, Office of Local Government as set forth in Appropriation Act Section 63 for fiscal year 2005. The CDBG program requires a certain amount of State funds be expended, the State appropriations are used to meet the federal match requirements. Section 41-43-50 of the 1976 Code of Laws of South Carolina authorizes JEDA to retain unexpended funds regardless of the source and expend them in subsequent fiscal years.

The South Carolina Department of Commerce Division of Economic Opportunity has transferred various loans in prior years to JEDA for no consideration. They have also transferred various agreements to JEDA in prior years under which JEDA receives grant program income.

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2005

NOTE 8. PENSION PLAN AND OTHER EMPLOYEE BENEFITS:

All employees of JEDA are covered by a retirement plan through the South Carolina Retirement System (SCRS), a cost-sharing multiple-employer defined benefit pension plan administered by the Retirement Division of the State Budget and Control Board, a public employee retirement system. Generally all state employees are required to participate in and contribute to the System as a condition of employment unless exempted by law as provided in Section 9-1-480 of the South Carolina Code of Laws. This plan provides annuity benefits as well as disability, cost of living adjustment, death and group-life insurance benefits to eligible employees and retirees.

The Retirement Division maintains four independent defined benefit plans and issues its own publicly available Comprehensive Annual Financial Report (CAFR) that includes financial statements and required supplementary information. A copy of the separately issued CAFR may be obtained by writing to the Retirement Division, 202 Arbor Lake Drive, Columbia, South Carolina, 29223. Furthermore, the Division and the four pension plans are included in the CAFR of the State of South Carolina.

Effective January 1, 2001, Section 9-1-2210 of the South Carolina Code of Laws allows employees eligible for service retirement to participate in the Teacher and Employee Retention Incentive (TERI) Program. TERI participants may retire and begin accumulating retirement benefits on a deferred basis without terminating employment for up to five years. Upon termination of employment or at the end of the TERI period, whichever is earlier, participants will begin receiving monthly service retirement benefits which will include any cost of living adjustments granted during the TERI period. Because participants are considered retired during the TERI period, they do not make SCRS contributions, do not earn service credit, and are ineligible to receive group life insurance benefits or disability retirement benefits.

Since July 1, 1988, employees participating in the SCRS have been required to contribute 6 percent of all compensation. Effective July 1, 2004, the employer contribution rate became 10.80 percent which included a 3.25 percent surcharge to fund retiree health and dental insurance coverage. JEDA's actual contributions to the SCRS were approximately \$12,100, \$11,000 and \$7,700 for the years ended June 30, 2005, 2004 and 2003, respectively and equaled the required contributions of 7.55 percent (excluding the surcharge) for each year. Also, JEDA paid employer group-life insurance contributions of approximately \$250 in the current fiscal year at the rate of .15 percent of compensation.

Article X, Section 16 of the South Carolina Constitution requires that all state operated retirement systems be funded on a sound actuarial basis. Title 9 of the South Carolina Code of Laws of 1976, as amended, prescribes requirements relating to membership, benefit and employee/employer contributions for each retirement system. Employee and employer contribution rates to SCRS are actuarially determined. The surcharges to fund retiree health and dental insurance are not part of the actuarially established rates. Annual benefits, payable monthly for life, are based on length of service and on average final compensation (an annualized average of the employee's highest twelve consecutive quarters of compensation).

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2005

The Systems do not make separate measurement of assets and pension benefit obligations for individual employers. Under Title 9 of the South Carolina Code of Laws, the Authority's liability under the retirement plans is limited to the amount of contributions (stated as a percentage of covered payroll) established by the State Budget and Control Board. Therefore, the Authority's liability under the pension plan is limited to the contribution requirements for the applicable year from amounts appropriated therefore in the South Carolina Appropriation Act and amounts from other applicable revenue sources. Accordingly, the Authority recognizes no contingent liability for unfunded costs associated with participation in the plans.

At retirement, employees participating in the SCRS may receive additional service credit for up to 90 days for accumulated unused sick leave.

NOTE 9. POSTEMPLOYMENT AND OTHER EMPLOYEE BENEFITS:

In accordance with the South Carolina Code of Laws and the Annual Appropriations Act, the State of South Carolina provides certain health care, dental, and life insurance benefits to certain active and retired State employees and certain surviving dependents of retirees. All permanent full-time employees and certain permanent part-time employees of JEDA are eligible to receive these benefits. The State provides post employment health and dental benefits to employees who retire from State service or who terminated with at least 20 years of State service who meet one or more of the eligibility requirements, such as age, length of service, and hire date. Generally those who retire must have at least 10 years of retirement service credit to qualify for State funded benefits. Benefits are effective at date of retirement when the employee is eligible for retirement benefits.

These benefits are provided through annual appropriations by the General Assembly to the Department for its active employees and to the State Budget & Control Board for all participating State retirees, except the portion funded through the pension surcharge, and provided from other applicable revenue sources of JEDA for its active employees who are not funded by State General Fund appropriations. The State finances health and dental plan benefits on a pay-as-you-go basis. Approximately 26,400 State retirees met these eligibility requirements as of June 30, 2004.

JEDA recorded employer contribution expenditures applicable to these benefits in the amount of approximately \$12,100 for active employees for the year ended June 30, 2005. As discussed in Note 8, JEDA paid approximately \$5,200 applicable to the 3.25% surcharge included with the employer contributions for retirement benefits. These amounts were remitted to the South Carolina Retirement Systems for distribution to the Division of Insurance and Grants for retiree health and dental insurance benefits.

Information regarding the cost of insurance benefits applicable to the Department retirees is not available. By State law, the Department has no liability for retirement benefits. Accordingly, the cost of providing these benefits for retirees is not included in the accompanying financial statements.

In addition, the State General Assembly periodically directs the Retirement Systems to pay supplemental (cost of living) increases to retirees. Such increases are primarily funded from System's earnings; however, a portion of the required amount is appropriated from the State General Fund annually for the SCRS benefits

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2005

NOTE 10. DEFERRED COMPENSATION PLANS:

Several optional deferred compensation plans are available to state employees and employees of political subdivisions. The multiple-employer plans, created under Internal Revenue Code Sections 457, 401(k), and 403(b) administered by third parties and are not included in the Comprehensive Annual Financial Report of the State of South Carolina. Compensation deferred under the plans is placed in trust for the contributing employee. The state has no liability for losses under the plan. Employees may withdraw the current value of their contributions when they terminate State employment. Employees may also withdraw contributions prior to termination if they meet requirements specified by the applicable plan.

NOTE 11. COMMITMENTS:

JEDA did not have any commitments outstanding as of June 30, 2005 to make grant awards or loans. JEDA has agreed to continue their agreement with BCI for the fiscal year ended June 30, 2006 to reimburse it approximately \$4,900 per month for various operating costs.

NOTE 12. FUNDS HELD FOR OTHERS:

Funds held for others consist of amounts collected for and not expended primarily for the Marine Energy Systems Corporation. Also included are collections on the loan portfolio referred to in Note 4 which are disbursed to the trustee weekly.

JEDA was assigned the responsibility for collecting the note receivable and paying the federally guaranteed notes payable on the loan to Marine Energy Systems Corporation (MESC). MESC is still involved in bankruptcy proceedings. JEDA has no financial responsibility for repayment of this note payable.

NOTE 13. REFUNDS TO GRANTOR

Based on an audit performed by the Economic Development Administration, JEDA was required to repay certain funds based on the fact that JEDA was not using the funds to make loans and that the loans that were made could have been made by other entities. The Authority repaid \$798,965 of which \$788,860 was recorded as a payable as of June 30, 2004.

The U.S. Department of Housing and Urban Development (the Department) conducted a compliance review of the Authority in August and September of 2004. The In November 2004, JEDA repaid \$2,000,000 to the South Carolina Department of Commerce related to the Community Block Development Grant based on this finding. The Department determined that the Authority had not distributed funds to units of local government in a timely manner. In response to this finding, the Authority refunded \$2,000,000 to the South Carolina Department of Commerce for it to distribute to local governments.

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2005

NOTE 14. RISK MANAGEMENT:

JEDA is exposed to various risks of loss and maintains State or commercial insurance coverage for each of those risks. Management believes such coverage is sufficient to preclude any significant uninsured losses for the covered risks. There were no significant reductions in insurance coverage from coverage in the prior year. JEDA does not maintain a fidelity bond covering theft or misappropriations by its employees. Settled claims have not exceeded this coverage in any of the past three years. JEDA pays insurance premiums to certain other State agencies and commercial insurers to cover risks that may occur in normal operations. The insurers promise to pay to or on behalf of the insured for covered economic losses sustained during the policy period in accord with insurance policy and benefit program limits except for the deductibles.

State management believes it is more economical to manage certain risks internally and to set aside assets for claim settlement. Several State funds accumulate assets and the State itself assumes substantially all risks for the following:

- Claims of State employees for unemployment compensation benefits (Employment Security Commission);
- Claims of covered employees for workers' compensation benefits for job-related illnesses or injuries (State Accident Fund);
- Claims of covered public employees for health and dental insurance benefits (Office of Insurance Services); and
- Claims of covered public employees for long-term disability and group-life insurance benefits (Office of Insurance Services).

Employees elect health coverage through either a health maintenance organization or through the State's self-insured plan. All of the other coverage's listed above are through the applicable State self-insurance plan except dependent and optional life premiums which are remitted to commercial carriers.

JEDA and other entities pay premiums to the State's Insurance Reserve Fund (IRF) which issues policies, accumulates assets to cover the risks of loss, and pays claims incurred for covered losses related to the following assets, activities, and/or events:

- Theft of, damage to, or destruction of assets;
- 2. Real property, its contents, and other equipment; and
- 3. Torts.

The above property and equipment coverage is purchased to insure foreclosed property and assets which are collateral for loans.

The IRF is a self-insurer and purchases reinsurance to obtain certain services and specialized coverage and to limit losses in the areas of property, boiler and machinery, automobile liability, and medical professional liability insurance. The IRF's rates are determined actuarially.

No payments for uninsured losses were made during the fiscal year ended June 30, 2005.

JEDA has recorded insurance premium expenses in the fixed charges expense category. These expenses do not include estimated claim losses and estimable premium adjustments.

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2005

JEDA has not reported an estimated claims loss expenditure, and the related liability at June 30, 2005, based on the requirements of GASB Statement No. 10 Accounting and Financial Reporting for Risk Financing and Related Insurance Issues, which states that a liability for claims must be reported if information prior to issuance of the financial statements indicates that it is probable and estimable for accrual that an asset has been impaired or liability has been incurred on or before June 30, 2005 and the amount of the loss is reasonably estimable have not been satisfied.

In management's opinion, claim losses in excess of insurance coverage, if any, is unlikely and if it occurred, would not be significant. Therefore, no loss accrual has been made in these financial statements. Furthermore, there is no evidence of asset impairment or other information to indicate that a loss expense and liability should be accrued at year-end.

NOTE 15. CONDENSED FINANCIAL INFORMATION

Assets:

The following condensed financial statements are to assist the South Carolina State Comptroller's Office in preparing the Statewide financial statements.

Condensed Statement of Net Assets

Current	\$	2,299,493
Noncurrent		884,900
Total assets	_\$	3,184,393
Liabilities and Net Assets:		
Liabilities:		
Current	\$	31,304
Long-term		6,110
Total liabilites		37,414
Net assets - unrestricted	_	3,146,979
Total liabilities and net assets	<u>\$</u>	3,184,393
Condensed Statement of Activitie	es	
Program revenues:	\$	86,186
Charges for services Operating grants	Φ	140,615
Operating grants		226,801
General revenues:		220,001
State appropriations		72,144
Investment earnings		109,883
-		182,027
Total revenues		408,828
Program expenses		2,546,146
Increase (decrease) in net assets		(2,137,318)
Net assets, beginning of year		5,284,297
Net assets, at end of year	\$	3,146,979

COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES - AGENCY FUNDS FOR THE YEAR ENDED JUNE 30, 2005

	Balances June 30, 2004	Additions	Deductions	Balances June 30, 2005
Marine Energy Systems Corporation Cash and cash equivalents	\$13,918	\$88	\$6	\$14,000
Funds held for others	\$13,918	\$88	\$6	\$14,000
Wachovia Cash and cash equivalents Funds held for others	\$10,853 \$10,853	\$180,936 \$180,936	\$191,489 \$191,489	\$300 \$300
Totals Cash and cash equivalents	\$24,771	\$181,024	<u>\$191,495</u>	\$14,300
Funds held for others	\$24,771	\$181,024	\$191,495	\$14,300



REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Mr. Thomas L. Wagner, Jr., CPA, State Auditor State of South Carolina Columbia, South Carolina

We have audited the financial statements of South Carolina Jobs – Economic Development Authority (JEDA) as of and for the year ended June 30, 2005, and have issued our report thereon dated August 11, 2005. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered JEDA's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. However, we noted certain matters involving the internal control over financial reporting and its operation that we consider to be reportable conditions. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the deign or operation of the internal control over financial reporting that, in our judgment, could adversely affect JEDA's ability to record, process, summarize, and report financial data consistent with the assertions of management in the financial statements. Reportable conditions are described on page 25. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses.

A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered material weaknesses. However, we believe the reportable conditions described above are a material weakness.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether JEDA's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

1919 BULL STREET • COLUMBIA, SC 29201 • (803) 779-5870 • FAX (803) 765-0072 • Email: cpa@rogerslaban.com

SCACPA

This report is intended solely for the information and use of the Governor of the State of South Carolina, Board members and management of JEDA and is not intended to be and should not be used by anyone other than these specified parties.

Roger & Latan, PA

August 12, 2005

SCHEDULE OF FINDINGS

LACK OF SEGREGATION OF DUTIES AND DOCUMENTATION

<u>Condition</u>: The accounting procedures currently in place lack a segregation of duties relating to the preparation, review and approval of transactions. Many times the same individual prepares and approves entries and then posts them to the general ledger. Also, the documentation supporting certain transactions is not always reviewed.

<u>Criteria</u>: Good internal controls require an adequate separation of duties so that one individual does not handle all aspects of a transaction.

Effect: Controls could be overridden due to limited number of personnel.

<u>Cause</u>: Limited number of trained personnel.

<u>Recommendation</u>: We recommend that management ensure that duties are properly segregated among existing personnel and that evidence supporting review and approval of transactions is maintained.

DOCUMENTATION NOT MAINTAINED ON LOAN COLLECTION ACTIVITIES

<u>Condition</u>: Our review of loan files disclosed that the Authority was not maintaining adequate documentation of its collection efforts and other documents such as annual audit reports which the loan recipient was required to submit in the loan files.

<u>Criteria</u>: Good internal controls require a system to ensure that all required documents are received and filed so that they can be located at a later time.

Effect: The Authority could not document loan collection efforts on delinquent loans and could not locate certain required documents.

Cause: Unknown.

<u>Recommendation</u>: We recommend that management ensure that all required documents are received from loan recipients and that collection efforts are documented in the loan files.

ERRORS IN INDUSTRIAL REVENUE BOND SCHEDULE

<u>Condition</u>: Our review of the schedule prepared by the Authority to support the disclosure of conduit debt issued by the Authority disclosed errors in four of the sixteen balances. The amounts on the schedule for these four did not agree with the confirmation received from the trustees.

<u>Criteria</u>: Good internal controls require that a system be in place to ensure that all schedules are prepared accurately.

Effect: The amounts on the schedule were incorrect.

Cause: Failure to adequately review the schedule after it was prepared.

<u>Recommendation</u>: We recommend that management implement procedures to ensure that a system is in place to ensure that all schedules are prepared accurately and reviewed.

MANAGEMENT'S RESPONSE APPENDIX A



JOE E. TAYLOR, JR. Chairman

ELLIOTT E. FRANKS, III
President & CEO

September 19, 2005

Mr. Barry S. Laban Certified Public Accountant Rogers & Laban, PA 1919 Bull Street Columbia, SC 29201

Re: Schedule of Findings

Dear Mr. Laban:

I have noted the Schedule of Findings associated with JEDA's Audited Financials for the year ended June 30, 2005. The following is our response to said findings.

The first two findings relate directly to JEDA's contractual relations with Business Carolina and to that end I have met with Mike Sandusky, President of Business Carolina and the first two responses constitute the results of that meeting:

LACK OF SEGREGATION OF DUTIES AND DOCUMENTATION

<u>Condition</u>: The accounting procedures currently in places lack a segregation of duties relating to the preparation, review and approval of transactions. Many times the same individual prepares and approves entries and then posts them to the general ledger. Also, the documentation supporting certain transactions is not always reviewed.

Response: All future journal entries will be reviewed and signed off by Elliott E. Franks, III after preparation by John North. John North has a clear understanding that the aforementioned procedure is to be followed on all entries.

DOCUMENTATION NOT MAINTAIN ON LOAN COLLECTION ACTIVITIES

<u>Condition</u>: Our review of loan files disclosed that the Authority was not maintaining adequate documentation of its collection efforts and other documents such as annual audit reports which the loan recipient was required to submit in the loan files.

Response: Business Carolina will attempt to document all collection activities on all JEDA loans. Business Carolina's loan officers have been instructed to keep an ongoing record of telephonic conversations, written communications and general correspondence with JEDA borrowers. All communication will be referenced on weekly past due reports and kept in a central file for two years. Attempts will be made to gather periodic financial information on each obligor of JEDA loans.

ERRORS IN INDUSTRIAL REVENUE BOND SCHEDULE

<u>Condition</u>: Our review of the schedule prepared by the Authority to support the disclosure of conduit debt issued by the Authority disclosed errors in four of the sixteen balances. The amounts on the schedule for these four did not agree with the confirmation received from the trustees.

Response: While we do not dispute the errors cited, it should be noted that various of the trustee firms were merged or were acquired during the year insuring that in many instances contact persons had departed and securing correct information became time consuming. This year your schedule demands, together with the slowness of response by the trustee firms, produced a significant time crunch which unfortunately did not allow adequate time for review. We will continue our efforts in the future to improve timely retrieval of data and accuracy of same.

Should you have any questions, kindly give me a call. With every best wish, I am

Yours sincerely,

Elliott E. Franks, III

EEF:gbs